



# Australian Bureau of Statistics

## 6248.0.55.001 - Wage and Salary Earners, Public Sector, Australia, Dec 2003

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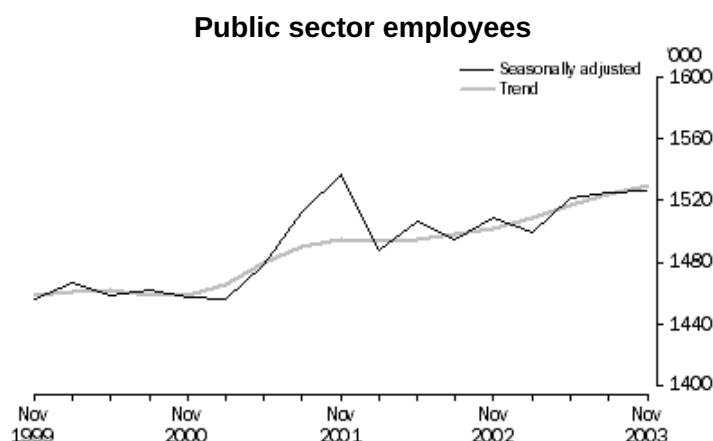
## Summary

### Main Features

#### DECEMBER QUARTER 2003 KEY POINTS

##### Trend estimates

- From November 2002 to November 2003 the number of public sector employees increased by 28,200 (1.9%) to 1,530,200.
- In the same period the number of employees increased in state government by 2.2%, in local government by 1.5% and in Commonwealth government by 0.5%.



#### DECEMBER QUARTER 2003 KEY FIGURES

	Nov 2003 '000	Aug 2003 to Nov 2003 % change	Nov 2002 to Nov 2003 % change
<b>PUBLIC SECTOR EMPLOYEES</b>			
Trend estimates			
Commonwealth Government	242.4	-0.1	0.5
State Government	1,131.0	0.6	2.2
Local Government	156.8	0.0	1.5
Total Public Sector	1,530.2	0.4	1.9
Seasonally Adjusted estimates			
Commonwealth Government	242.0	-0.2	0.5
State Government	1,128.3	0.2	1.5
Local Government	156.2	0.0	0.5
Total Public Sector	1,526.5	0.1	1.2

	Dec Qtr 2003 \$m	Sep Qtr 2003 to Dec Qtr 2003 % change	Dec Qtr 2002 to Dec Qtr 2003 % change
<b>PUBLIC SECTOR GROSS EARNINGS</b>			
Original estimates			
Commonwealth Government	3,669.6	-0.1	21.0
State Government	13,864.8	2.1	6.5
Local Government	1,547.7	3.1	5.1
Total Public Sector	19,082.2	1.7	8.9

## TABLES

### 1. PUBLIC SECTOR EMPLOYEES, Level of government - States & territories

	August 2003				November 2003			
	C'wealth '000	State '000	Local '000	Total '000	C'wealth '000	State '000	Local '000	Total '000
<b>Trend</b>								
New South Wales	60.5	363.9	50.4	474.8	60.2	363.8	50.7	474.7
Victoria	53.0	246.8	35.6	335.4	52.7	247.1	36.1	335.9
Queensland	32.3	232.2	38.0	302.5	32.3	234.9	37.4	304.6
South Australia	14.7	91.3	9.6	115.6	14.8	92.1	9.7	116.6
Western Australia	15.8	120.9	15.8	152.5	16.1	123.0	15.5	154.6
Tasmania	5.7	32.9	na	42.7	5.7	33.0	na	42.7
Northern Territory	3.3	18.2	na	24.7	3.2	18.4	na	24.8
Australian Capital Territory	57.3	18.2	na	75.5	57.4	18.7	na	76.1
<b>Australia</b>	<b>242.6</b>	<b>1,124.4</b>	<b>156.8</b>	<b>1,523.8</b>	<b>242.4</b>	<b>1,131.0</b>	<b>156.8</b>	<b>1,530.2</b>
<b>Seasonally Adjusted</b>								
New South Wales	61.0	364.2	50.3	475.5	59.8	362.6	50.6	473.0
Victoria	52.4	247.1	35.5	335.0	52.9	247.1	36.4	336.4
Queensland	32.4	233.2	38.0	303.6	32.0	233.3	36.8	302.1
South Australia	14.5	91.1	9.7	115.3	14.9	92.1	9.5	116.5
Western Australia	16.0	121.4	15.5	152.9	16.0	123.1	15.5	154.6
Tasmania	5.8	33.1	na	42.9	5.6	32.9	na	42.6
Northern Territory	3.3	18.1	na	24.6	3.2	18.5	na	24.9
Australian Capital Territory	57.1	18.3	na	75.4	57.6	18.7	na	76.3
<b>Australia</b>	<b>242.5</b>	<b>1,126.5</b>	<b>156.2</b>	<b>1,525.2</b>	<b>242.0</b>	<b>1,128.3</b>	<b>156.2</b>	<b>1,526.5</b>
<b>Original</b>								
New South Wales	60.4	367.3	49.9	477.5	59.8	368.5	50.9	479.2
Victoria	52.7	248.2	35.3	336.2	53.7	250.1	36.4	340.2
Queensland	32.3	234.7	38.3	305.2	32.1	234.5	36.9	303.6
South Australia	14.7	91.8	9.6	116.2	14.9	93.2	9.6	117.7
Western Australia	15.9	122.8	15.2	154.0	16.0	125.1	15.6	156.6
Tasmania	5.7	33.5	4.0	43.3	5.7	33.5	4.1	43.4
Northern Territory	3.3	18.2	3.3	24.7	3.3	18.6	3.3	25.2
Australian Capital Territory	57.1	18.6	na	75.7	57.7	19.2	na	76.9
<b>Australia</b>	<b>242.0</b>	<b>1,135.1</b>	<b>155.5</b>	<b>1,532.7</b>	<b>243.1</b>	<b>1,142.8</b>	<b>156.9</b>	<b>1,542.8</b>

na not available

### 2. PUBLIC SECTOR GROSS EARNINGS, Level of government - States & territories: Original

	September Quarter 2003				December Quarter 2003			
	C'wealth \$m	State \$m	Local \$m	Total \$m	C'wealth \$m	State \$m	Local \$m	Total \$m
New South Wales	890.8	4,946.0	531.0	6,367.9	876.9	4,714.6	548.6	6,140.0
Victoria	832.8	2,716.0	296.0	3,844.8	817.0	3,002.9	311.2	4,131.1
Queensland	463.9	2,573.0	377.7	3,414.5	466.7	2,863.8	391.6	3,722.1

South Australia	212.3	1,028.1	98.2	1,338.6	214.6	1,060.6	95.4	1,370.6
Western Australia	219.0	1,442.1	142.7	1,803.8	220.9	1,339.1	144.8	1,704.8
Tasmania	79.2	375.3	39.6	494.0	81.0	371.8	38.8	491.6
Northern Territory	45.7	255.4	16.5	317.6	45.8	261.7	17.4	324.9
Australian Capital Territory	929.6	247.5	na	1,177.2	946.7	250.4	na	1,197.1
<b>Australia</b>	<b>3,673.2</b>	<b>13,583.5</b>	<b>1,501.8</b>	<b>18,758.4</b>	<b>3,669.6</b>	<b>13,864.8</b>	<b>1,547.7</b>	<b>19,082.2</b>

na not available

### 3. PUBLIC SECTOR EMPLOYEES AND GROSS EARNINGS, Industry: Original

	Employees		Gross earnings	
	August 2003 '000	November 2003 '000	September Quarter 2003 \$m	December Quarter 2003 \$m
Agriculture, forestry and fishing	3.2	3.1	37.1	43.0
Manufacturing	1.7	3.6	24.5	64.6
Electricity, gas and water supply	40.5	40.9	667.9	715.3
Construction	16.1	11.0	230.1	145.9
Transport and storage	38.6	38.7	583.6	602.2
Communication services	74.1	72.8	1,195.7	1,123.3
Finance and insurance	10.2	10.3	162.6	164.7
Property and business services	28.0	28.0	430.2	427.8
Government administration and defence	394.3	396.0	4,848.2	4,975.4
Education	464.4	473.0	5,026.4	5,212.4
Health and community services	331.0	334.3	3,907.3	3,870.2
Cultural and recreational services	27.3	27.8	318.8	329.0
Personal and other services	101.9	102.0	1,314.5	1,397.2
<b>All industries(a)</b>	<b>1,532.7</b>	<b>1,542.8</b>	<b>18,758.4</b>	<b>19,082.2</b>

(a) Includes Mining, Wholesale trade, Retail trade and Accommodation, cafes and restaurants.

## NOTES

### Introduction

This publication presents statistics of the number of wage and salary earners (employees) and their gross earnings. These statistics are obtained from the quarterly Survey of Employment and Earnings - Public Sector (SEE).

### Inquiries

For further information about these and related statistics, contact the National Information and Referral Service on 1300 135 070 or Greg Hilton on Perth (08) 9360 5141. As well as the statistics included in this publication, other data from the Survey of Employment and Earnings are available either as time series spreadsheets (see links below) or, on request, as customised reports. If you wish to discuss individual requests, please telephone Greg Hilton.

## About this Release

### ABOUT THIS RELEASE

Contains estimates of gross earnings and number of public sector employees by level of government by state. Also contains estimates of gross earnings and number of public sector employees by industry for Australia. Additional unpublished information is available.

Replaces 6248.0

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# Explanatory Notes

## Explanatory Notes

### INTRODUCTION

**1** Estimates of the number of wage and salary earners (employees) in the public sector, and their quarterly gross earnings, are obtained from the quarterly Survey of Employment and Earnings - Public Sector (SEE). Information for both the private and public sectors was collected between the September quarter 1983 and the December quarter 2001 inclusive. Commencing with the March quarter 2002 survey, information is collected for the public sector only.

**2** Care should be taken when comparing data for the public sector over time, as the privatisation of public financial and public trading enterprises has affected estimates at the sector level over recent years. Mainly Commonwealth government and state government enterprises, principally engaged in Electricity, gas and water supply, Transport and storage and Finance and insurance, have been privatised.

### CONCEPTS, SOURCES AND METHODS

**3** The conceptual framework used in SEE aligns closely with the standards and guidelines set out in Resolutions of the International Conference of Labour Statisticians. Descriptions of the underlying concepts and structure of Australia's employment and earnings statistics, and the sources and methods used in compiling these estimates, are presented in **Labour Statistics, Concepts, Sources and Methods, 2001 (cat. no. 6102.0)** which is also available on the ABS web site.

### SCOPE

**4** All public sector employees who received pay in any pay period ending within the quarter are represented in the survey, except:

- members of the Australian permanent defence forces
- employees of overseas embassies, consulates, etc.
- employees based outside Australia
- employees on workers' compensation who are not paid through the payroll
- directors and office holders of public sector enterprises who are not paid a salary.

### SURVEY METHODOLOGY AND DESIGN

**5** The SEE collects information each quarter, using mail questionnaires, from a sample survey of approximately 2,500 public sector employers selected from the ABS Business Register. Data for a number of government departments are collected electronically.

**6** The statistical unit for the survey comprises all activities of a public sector employer in a particular state or territory. Statistical units are stratified by state, industry and employment size, and within each stratum, statistical units are selected with equal probability.

**7** Each statistical unit is classified to an industry which reflects the primary activity of the organisation in the state or territory. The industry classification is the Australian and New Zealand Standard Industrial Classification (ANZSIC); for more details refer to **Australian and New Zealand Standard Industrial Classification, 1993** (cat. no. 1292.0).

## **STATISTICAL UNITS DEFINED ON THE ABS BUSINESS REGISTER**

**8** The ABS uses an economic statistics units model on the ABS Business Register to describe the characteristics of businesses (and other organisations, including government departments), and the structural relationships between related businesses. The units model is also used to break groups of related businesses into relatively homogeneous components that can provide data to the ABS.

**9** In mid 2002, to better use the information available as a result of The New Tax System, the ABS changed its economic statistics units model. The new units model allocates businesses to one of two sub-populations. The vast majority of businesses are in what is called the ATO Maintained Population, while the remaining businesses are in the ABS Maintained Population. Together, these two sub-populations make up the ABS Business Register population.

### **ATO Maintained Population**

**10** Most businesses and organisations in Australia need to obtain an Australian Business Number (ABN), and are then included on the ATO Australian Business Register. Most of these businesses have simple structures; therefore the unit registered for an ABN will satisfy ABS statistical requirements. For these businesses, the ABS has aligned its statistical units structure with the ABN unit. The businesses with simple structures constitute the ATO Maintained Population, and the ABN unit is used as the economic statistics unit for all economic collections.

### **ABS Maintained Population**

**11** For the population of businesses where the ABN unit is not suitable for ABS statistical requirements, the ABS maintains its own units structure through direct contact with the business. These businesses constitute the ABS Maintained Population. This population consists typically of large, complex and diverse businesses. The new statistical units model described below has been introduced to cover such businesses.

**12** Enterprise Group: This is a unit covering all the operations in Australia of one or more legal entities under common ownership and/or control. It covers all the operations in Australia of legal entities which are related in terms of the current Corporations Law (as amended by the **Corporations Legislation Amendment Act 1991**), including legal entities such as companies, trusts, and partnerships. Majority ownership is not required for control to be exercised.

**13** Enterprise: The enterprise is an institutional unit comprising (i) a single legal entity or business entity, or (ii) more than one legal entity or business entity within the same Enterprise Group and in the same institutional sub-sector (ie they are all classified to a single Standard Institutional Sector Classification of Australia sub-sector).

**14** Type of Activity Unit (TAU): The TAU comprises one or more business entities, sub-entities or branches of a business entity within an Enterprise Group that can report production and employment data for similar economic activities. When a minimum set of data items is available, a TAU is created which covers all the operations within an industry sub-division (and the TAU is classified to the relevant sub-division of ANZSIC). Where a business cannot supply adequate data for each industry, a TAU is formed which contains activity in more than one industry sub-division.

**15** For more information on the impacts of the introduction of the new economic statistics units model, refer to **Information Paper: Improvements in ABS Economic Statistics [Arising from The New Tax System], 2002** (cat. no. 1372.0).

## **STANDARD INSTITUTIONAL SECTOR CLASSIFICATION**

**16** Institutional units are classified by broad economic functions according to the Standard Institutional Sector Classification of Australia (SISCA) which is a key component of the general national accounting framework. For more details refer to **Standard Economic Sector Classifications of Australia (SESCA), 2002** (cat. no. 1218.0). Data split by the SISCA classification are available on request.

## **SEASONAL ADJUSTMENT**

**17** Seasonally adjusted data are available for the public sector employee series. Seasonal adjustment is a means of removing the estimated effects of normal seasonal variation from the series so that the effects of other influences can be more clearly recognised. Seasonal adjustment does not aim to remove the irregular or non-seasonal influences which may be present in any particular series. Influences that are volatile or unsystematic can still make it difficult to interpret the movement of the series even after adjustment for seasonal variation. This means that quarter-to-quarter movements of seasonally adjusted estimates may not be reliable indicators of trend behaviour.

**18** The quarterly series have been seasonally adjusted from September quarter 1983 and the historical series can be made available on request. The seasonal factors are reviewed annually to take account of each additional year's original data. Results from the most recent review, using original quarterly estimates to the December quarter 2002, were used to compile the latest seasonally adjusted and trend estimates.

## **TREND ESTIMATES**

**19** Seasonally adjusted estimates can be smoothed to reduce the impact of irregular or non-seasonal influences. Smoothed seasonally adjusted series are called trend estimates.

**20** The ABS considers that trend estimates provide a more reliable guide to the underlying direction of the original estimates, and are more suitable than either the seasonally adjusted or original estimates for most business decisions and policy advice.

**21** Trend estimates, obtained by dampening out the irregular component from the seasonally adjusted series, are calculated using a centred 7-term Henderson moving average of the seasonally adjusted series. Estimates for the three most recent quarters cannot be calculated using this centred average method; instead an asymmetric average is used. This can lead to revisions in the trend estimates for the last three quarters when data become available for later quarters. Revisions of trend estimates will also occur with revisions to the original data and re-estimation of seasonal adjustment factors.

**22** If a series is highly volatile then the trend estimates will be subject to greater revision for the latest few quarters as new data become available. However, it is important to note that this does not make the trend series inferior to the seasonally adjusted or original series.

**23** For more information, refer to **Information Paper: A Guide to Interpreting Time Series - Monitoring Trends** (cat. no. 1349.0), available free of charge from the ABS web site.

## INPUT INTO THE AUSTRALIAN NATIONAL ACCOUNTS

**24** The SEE collects quarterly employee earnings for the public sector as one of the inputs in estimating the gross domestic product component of the Australian National Accounts. Prior to March quarter 2002 the SEE also collected these data for the private sector. From March quarter 2002 private sector data are collected in the Quarterly Business Indicators Survey and are published in **Business Indicators, Australia** (cat. no. 5676.0).

## RELATED PUBLICATIONS

**25** Users may also wish to refer to the following publications which are available on request:

- **Australian Labour Market Statistics** (cat. no. 6105.0) - issued quarterly
- **Average Weekly Earnings, Australia** (cat. no. 6302.0) - issued quarterly
- **Business Indicators, Australia** (cat. no. 5676.0) - issued quarterly
- **Employee Earnings and Hours, Australia** (cat. no. 6306.0) - issued biennially
- **Information Paper: Improvements in ABS Economic Statistics [Arising from The New Tax System], 2002** (cat. no. 1372.0) - issued 6 May 2002
- **Information Paper: Improvements to Australian Bureau of Statistics Quarterly Business Indicators, 2001** (cat. no. 5677.0) - issued 6 July 2001
- **Labour Force, Australia** (cat. no. 6202.0) - issued monthly
- **Labour Statistics: Concepts, Sources and Methods, 2001** (cat. no. 6102.0) - also available free of charge from the ABS web site
- **Wage Cost Index, Australia** (cat. no. 6345.0) - issued quarterly

**26** Current publications and other products released by the ABS are listed in the **Catalogue of Publications and Products** (cat. no. 1101.0). The Catalogue is available from any ABS office or the ABS web site. The ABS also issues a daily Release Advice on the web site (Information on Releases) which details products to be released in the week ahead.

## ROUNDING

**27** Where figures have been rounded, discrepancies may occur between sums of the component items and totals.

## SUPPRESSION OF DATA

**28** Some data have been suppressed to prevent disclosure, either directly or by inference, of information relating to individual statistical units. These data have been replaced by the symbol 'np', but are included in totals.

## Glossary

### Commonwealth government employees

Employees of all departments, agencies and authorities created by or reporting to the Commonwealth Parliament. Those bodies run jointly by the Commonwealth government and state governments are classified to Commonwealth.

## **General government enterprises**

Public sector enterprises mainly engaged in the production of goods and services, outside the normal market mechanisms, providing these goods and services to the general public. The cost of operations is often financed from public revenues (e.g. government departments).

## **Gross earnings**

Payments to employees before tax and other items (such as superannuation) are deducted. They comprise amounts paid from interstate or overseas; ordinary time and overtime earnings; over-award payments; penalty payments, shift and other remunerative allowances; commissions and retainers; bonuses and similar payments; payments under incentive or piecework; payments under profit-sharing schemes; leave loadings; annual and long service leave payments; sick leave payments; advance and retrospective payments; salaries and fees paid to directors, members of boards, committees, commissions, councils, etc.; amounts paid to employees on workers' compensation who continue to be paid through the payroll; and severance, termination and redundancy payments.

## **Industry**

Industry is classified according to the Australian and New Zealand Standard Industrial Classification.

## **Institutional sector**

Institutional sector is classified according to the Standard Institutional Sector Classification of Australia.

## **Local government employees**

Employees of municipalities and shires and other local authorities created by or subject to the provisions of local government legislation, such as county councils in New South Wales.

## **Number of employees**

All public sector wage and salary earners who received pay for any part of the relevant pay period, including:

- permanent, temporary, casual, managerial and executive employees
- part-time and casual employees who may have received pay for only a few hours during the reference period
- employees on paid leave and those on workers' compensation who continue to be paid through the payroll.

Employees who, for the whole pay period, were on leave without pay, on strike or who were stood down without pay are excluded. Casual employees who work on an irregular basis and who were not paid for the relevant pay period are also excluded.

## **Public financial enterprises**

Public sector enterprises actively involved in financial market transactions such as borrowing and lending. Excluded are those public bodies whose funds flow directly to or from general government revenue.

## **Public sector employees**



Administrative employees and all other employees of Commonwealth, state and local government businesses and financial undertakings engaged in services and activities such as railways, road transport, banks, postal and telecommunications, education, radio, television, police, public works, factories, marketing authorities, hospitals and welfare institutions.

### **Public trading enterprises**

Public sector enterprises predominantly engaged in the production of goods and services with an intention of maximising profits and financial returns with most operating costs being derived from trading activities.

### **Reference period for earnings**

All pay periods which end within the quarter.

### **Reference period for the number of employees**

The last pay period ending on or before the third Friday of the middle month of the quarter.

### **State government employees**

Employees of all state government departments and authorities created by, or reporting to, state parliaments, including organisations for which the Commonwealth has assumed financial responsibility. Following self-government, employees of the Northern Territory and the Australian Capital Territory administrations have been classified to state government. Employees of state governments employed interstate are included in the estimates of the state in which they are based.

## **Abbreviations**

The following abbreviations have been used in this publication

ABN	Australian Business Number
ABS	Australian Bureau of Statistics
ANZSIC	Australian and New Zealand Standard Industrial Classification
ATO	Australian Taxation Office
SEE	Survey of Employment and Earnings
SISCA	Standard Institutional Sector Classification of Australia
TAU	type of activity unit

## **Technical Note**

### **RELIABILITY OF ESTIMATES**

As the estimates from the Survey of Employment and Earnings are based on information collected from a sample of public sector employers rather than a full enumeration, they are subject to sampling variability. That is, they may differ from the estimates that would have been produced if the information had been obtained from all public sector employers. This difference, called **sampling error**, should not be confused with inaccuracy that may occur because of imperfections in reporting by respondents or in processing by the ABS. Such inaccuracy is referred to as **non-sampling error** and may occur in any enumeration whether it be a full count or a sample. Efforts have been made to reduce non-sampling error by careful design of questionnaires, detailed checking of returns and quality control of processing.

The sampling error associated with any estimate can be estimated from the sample results. One measure of sampling error is given by the **standard error** which indicates the degree to which an estimate may vary from the value that would have been obtained from a full enumeration (the 'true value' ). There are about two chances in three that a sample estimate differs from the true value by less than one standard error, and about nineteen chances in twenty that the difference will be less than two standard errors.

An example of the use of standard error on levels estimates is as follows. If the estimated number of employees was 1,400,000 with a standard error of 3,000, then there would be about two chances in three that a full enumeration would have given a figure in the range 1,397,000 to 1,403,000 and about nineteen chances in twenty that it would be in the range 1,394,000 to 1,406,000.

An example of the use of standard error on movements is as follows. If the estimated standard error for a quarterly change estimate of employees was 2,000 and the quarterly change estimate between two quarters was 10,000 persons, then there would be about two chances in three that a full enumeration would have given a quarterly change estimate in the range 8,000 to 12,000 persons and about nineteen chances in twenty that it would be in the range 6,000 to 14,000 persons.

Quarterly movements in estimates of employees and earnings are considered to be statistically significant where they exceed two standard errors.

Another measure of the sampling error (for level estimates only) is the **relative standard error**, which is obtained by expressing the standard error as a percentage of the estimate to which it refers. Estimates with relative standard errors greater than 25% are not considered sufficiently reliable for most purposes and should be used with caution.

The following table shows the standard errors for level and movement estimates based upon data for the current quarter. Standard errors for other estimates are available on request.

### STANDARD ERRORS, Public sector employees and gross earnings

	November 2003				December Quarter 2003			
	Employees ('000)				Gross earnings (\$m)			
	C'wealth	State	Local	Total	C'wealth	State	Local	Total
<b>LEVEL</b>								
New South Wales	0.3	0.6	1.5	1.5	5.6	10.4	15.2	15.4
Victoria	1.0	2.4	1.4	2.4	14.4	15.5	8.9	15.7
Queensland	0.7	1.9	1.2	2.1	9.3	27.2	11.8	28.6
South Australia	0.5	0.6	0.6	0.5	7.3	8.4	6.0	6.9
Western Australia	0.7	1.1	1.1	1.0	11.5	9.9	10.3	8.6
Tasmania	0.1	-	0.2	0.2	2.1	0.6	1.5	2.0
Northern Territory	0.1	0.3	0.2	0.4	0.7	0.7	0.7	1.0
Australian Capital Territory	0.6	0.1	na	0.5	10.2	2.3	na	9.8
Australia	1.7	3.4	2.6	3.7	24.9	35.5	24.3	39.0
<b>QUARTERLY MOVEMENT</b>								
New South Wales	0.3	2.8	0.6	2.6	4.4	60.4	6.9	58.5
Victoria	0.6	1.5	0.7	1.5	5.6	7.6	4.8	7.1
Queensland	0.3	-	0.6	0.2	3.8	3.0	5.9	5.8
South Australia	0.1	0.3	0.2	0.3	2.0	2.9	2.3	3.3
Western Australia	0.3	0.4	0.7	0.4	4.6	4.9	7.7	4.4
Tasmania	-	-	-	-	0.5	0.5	0.4	0.7
Northern Territory	-	0.1	0.1	0.1	0.3	0.3	0.2	0.5
Australian Capital Territory	0.2	0.1	na	0.2	4.0	1.3	na	3.7
Australia	0.8	3.2	1.4	3.0	10.3	61.2	13.0	59.6

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- nil or rounded to zero (including null cells)  
na not available

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